STATE OF CONNECTICUT General Assembly

Senate

File No. 6

February Session, 2022

Substitute Senate Bill No. 184

Senate, March 11, 2022

The Committee on Government Administration and Elections reported through SEN. FLEXER of the 29th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT EXTENDING THROUGH NOVEMBER 8, 2022, SEVERAL CHANGES REGARDING ELECTION ADMINISTRATION AS A RESULT OF COVID-19 AND CONCERNING ELIGIBILITY TO VOTE BY ABSENTEE BALLOT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (a) of section 9-225 of the 2022 supplement to
- 2 the general statutes is repealed and the following is substituted in lieu
- 3 thereof (*Effective from passage*):
- 4 (a) (1) Except as provided in subdivision (2) of this subsection, the
- 5 town clerk or assistant town clerk of each town shall warn the electors
- 6 therein to meet on the Tuesday following the first Monday in November
- in the even-numbered years, at six o'clock a.m., which warning shall be
- 8 given by publication (A) in a newspaper having a general circulation in
- 9 such town, or towns in the case of a joint publication under subsection
- 10 (b) of this section, not more than fifteen nor less than five days previous
- 11 to holding such election, and (B) on such town's Internet web site, not

12 more than fifteen nor less than five days previous to holding such 13 election. The clerk in each town shall, in the warning for such election, 14 give notice of (i) the time and the location of each polling place in the 15 town, (ii) in towns divided into voting districts, the time and the location 16 of each polling place in each district, and (iii) the time and the location 17 of each location designated for election day registration in the town, at 18 which such election will be held. The town clerk shall record each such 19 warning.

(2) For the state election in [2020] 2022, and any election held pursuant to section 9-211, 9-212, 9-215 or 9-218 on or after [June 23, 2021, but prior to November 3, 2021,] the effective date of this section but prior to November 9, 2022, the warning under subsection (a) of this section shall be given not more than seven nor less than four days previous to holding such election.

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- Sec. 2. Section 9-226 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) The warning of each municipal election shall specify the objects for which such election is to be held. Except as provided in subsection (b) of this section, notice of a town election shall be given by the town clerk or assistant town clerk, by publishing a warning (1) in a newspaper published in such town or having a general circulation therein, such publication to be not more than fifteen nor less than five days previous to holding the election, and (2) on such town's Internet web site, such publication to be not more than fifteen nor less than five days previous to holding the election. The town clerk in each town shall, in the warning for such election, give notice of (A) the time and the location of each polling place in the town, (B) in towns divided into voting districts, the time and the location of each polling place in each district, and (C) the time and the location of each location designated for election day registration in the town. The town clerk shall record each such warning. Except as provided in subsection (b) of this section, notice of an election of a city or borough shall be given by publishing a warning (i) in a

newspaper published within the limits of such city or borough or having a general circulation therein, not more than fifteen nor less than five days previous to holding the election, and (ii) on the Internet web site of such city or borough, or the town having such city or borough within such town's limits, not more than fifteen nor less than five days previous to holding the election, which warning shall include notice of (I) the time and the location of each polling place in such city or borough, (II) in cities and boroughs divided into voting districts, the time and the location of each polling place in each district, and (III) the time and the location of each location designated for election day registration in such city or borough.

- (b) For any municipal election held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, the notice under subsection (a) of this section shall be given not more than seven nor less than four days previous to holding such election.
- Sec. 3. Section 9-135 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Any elector eligible to vote at a primary or an election and any person eligible to vote at a referendum may vote by absentee ballot if such elector or person is unable to appear at such elector's or person's polling place during the hours of voting for any of the following reasons: (1) Such elector's or person's active service with the armed forces of the United States; (2) such elector's or person's absence from the town of such elector's or person's voting residence; [during all of the hours of voting; (3) such elector's or person's] (3) illness; (4) such elector's or person's religion forbid secular activity on the day of the primary, election or referendum; (6) the required performance of such elector's or person's duties as a primary, election or referendum official, including as a town clerk or registrar of voters or as staff of the clerk or registrar, at a polling place other than such elector's or person's own during all of the hours

of voting at such primary, election or referendum; or (7) for [the state

- 79 election in 2020, and] any election, primary or referendum held on or
- after [June 23, 2021, but prior to November 3, 2021] the effective date of
- 81 <u>this section but prior to November 9, 2022</u>, the sickness of COVID-19.
- 82 As used in this section, "COVID-19" means the respiratory disease
- designated by the World Health Organization on February 11, 2020, as
- 84 coronavirus 2019, and any related mutation thereof recognized by said
- 85 organization as a communicable respiratory disease.
 - (b) No person shall misrepresent the eligibility requirements for voting by absentee ballot prescribed in subsection (a) of this section, to any elector or prospective absentee ballot applicant.
- Sec. 4. Section 9-137 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 92 (a) Each absentee ballot shall be returned to the municipal clerk, 93 inserted in an inner envelope which shall be capable of being sealed and 94 which shall have printed on its face a form containing the following 95 statements:
 - "I hereby state under the penalties of false statement in absentee balloting that I am eligible to vote at the primary, election or referendum in the municipality in which this absentee ballot is to be cast and that I expect to be unable to appear at my polling place during the hours of voting at such primary, election or referendum for one or more of the following reasons: (1) My active service in the armed forces; (2) my absence from the town in which I am eligible to vote; [during all of the hours of voting; (3) my] (3) illness or my physical disability; (4) the tenets of my religion which forbid secular activity on the day of the primary, election or referendum; or (5) my duties as a primary, election or referendum official.
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(b) Notwithstanding the provisions of subsection (a) of this section, for [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, each inner envelope in which an absentee ballot is returned to the municipal clerk shall have printed on its face a form containing the following statements:

"I hereby state under the penalties of false statement in absentee balloting that I am eligible to vote at the primary, election or referendum in the municipality in which this absentee ballot is to be cast and that I expect to be unable to appear at my polling place during the hours of voting at such primary, election or referendum for one or more of the following reasons: (1) My active service in the armed forces; (2) my absence from the town in which I am eligible to vote; [during all of the hours of voting; (3) my] (3) illness or my physical disability; (4) the tenets of my religion which forbid secular activity on the day of the primary, election or referendum; (5) my duties as a primary, election or referendum official; or (6) the sickness of COVID-19.

126 Date

- 127 (Signature)"
- Sec. 5. Section 9-139b of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 131 (a) The Secretary of the State may make any changes in any forms 132 prescribed by this chapter which, in the opinion of the Secretary, are 133 necessary to conform to the applicable provisions of federal law.
 - (b) For [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, the Secretary of the State may make any changes in any forms prescribed by this chapter or in any printed, recorded or electronic material issued pursuant to this chapter which, in the opinion of the Secretary, are

necessary to conform to the applicable provisions of law.

Sec. 6. Subsection (g) of section 9-140 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (g) (1) On the first day of issuance of absentee voting sets the municipal clerk shall mail an absentee voting set to each applicant whose application was received by the clerk prior to that day. When the clerk receives an application during the time period in which absentee voting sets are to be issued he shall mail an absentee voting set to the applicant, within twenty-four hours, unless the applicant submits his application in person at the office of the clerk and asks to be given his absentee voting set immediately, in which case the clerk shall comply with the request. Any absentee voting set to be mailed to an applicant shall be mailed to the bona fide personal mailing address shown on the application. Issuance of absentee voting sets shall also be subject to the provisions of subsection (c) of this section, section 9-150c and section 9-159q concerning persons designated to deliver or return ballots in cases involving unforeseen illness or disability and supervised voting at certain health care institutions.
- (2) Notwithstanding the provisions of subdivision (1) of this subsection, for [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, each absentee voting set required to be mailed to an applicant under said subdivision (A) shall be mailed by the municipal clerk within forty-eight hours after the application for such absentee voting set is received by the clerk, or (B) may be mailed by a third-party mailing vendor approved and selected by the Secretary of the State for use by the municipal clerk for such purpose, provided any contract between the Secretary of the State and any such vendor shall require that such vendor mail each absentee voting set within seventy-two hours after the application for such absentee voting set is received by such vendor from the clerk.

Sec. 7. Section 9-140c of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- (a) The municipal clerk shall retain the envelopes containing absentee ballots received by him under section 9-140b and shall not open such envelopes. The municipal clerk shall endorse over his signature, upon each outer envelope as he receives it, the date and precise time of its receipt. The clerk shall make an affidavit attesting to the accuracy of all such endorsements, and at the close of the polls shall deliver such affidavit to the head moderator, who shall endorse the time of its receipt and return it to the clerk after all counting is complete. The clerk shall preserve the affidavit for one hundred eighty days in accordance with the requirements of section 9-150b. The clerk shall keep a list of the names of the applicants who return absentee ballots to the clerk under section 9-140b. The list shall be preserved as a public record as required by section 9-150b, as amended by this act.
- (b) (1) (A) Except as provided in subparagraph (B) of this subdivision, beginning not earlier than the seventh day before the election, primary or referendum and on any weekday thereafter, all absentee ballots received by the municipal clerk at or prior to eleven o'clock a.m. of such day may be sorted into voting districts by the municipal clerk and checked as provided in this subparagraph. On any such day, beginning as soon as the ballots have been sorted, the registrars of voters, without opening the outer envelopes, may check the names of the applicants returning ballots on the official checklist to be used at the election, primary or referendum by indicating "absentee" or "A" preceding each such name and, if unaffiliated electors are authorized under section 9-431 to vote in the primary of either of two parties, the designation of the party in which the applicants are voting preceding each such name. Unless absentee ballots are to be counted in the respective polling places, pursuant to subsection (b) of section 9-147a, as amended by this act, the registrars shall also place such indication on a duplicate checklist to be retained by the municipal clerk until the municipal clerk delivers such duplicate checklist to the registrars, in accordance with subsection

207 (e) of this section, for the use of the absentee ballot counters pursuant to 208 subsection (i) of this section.

- 209 (B) For [the state election in 2020, and] any election, primary or 210 referendum held on or after [June 23, 2021, but prior to November 3, 211 2021] the effective date of this section but prior to November 9, 2022, 212 beginning on the fourteenth day before such election, primary or 213 referendum and on any weekday thereafter, all absentee ballots 214 received by the municipal clerk at or prior to eleven o'clock a.m. of such 215 day may be sorted into voting districts by the municipal clerk and 216 checked as provided in subparagraph (A) of this subdivision.
 - (2) All absentee ballots received at or prior to eleven o'clock a.m. of the last day before the election, primary or referendum which is not a Sunday or legal holiday, shall be sorted into voting districts by the municipal clerk and checked as provided in subparagraph (A) of subdivision (1) of this subsection not later than such last day.

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- (c) If the name of the applicant returning the ballot is not on the official checklist for any polling place in such municipality, the registrars shall endorse on the face of such outer envelope the word "rejected", followed by a statement of the reasons for rejection, and the outer envelope shall not be opened or the ballot counted.
- (d) After such checking has been completed on any such day, the municipal clerk shall seal the unopened ballots in a package and retain them in a safe place.
- (e) (1) Except as provided in subdivision (2) of this subsection, ballots received at or prior to eleven o'clock a.m. on the last day before the election, primary or referendum shall be delivered by the municipal clerk to the registrars between ten o'clock a.m. and twelve o'clock noon on the day of the election or primary and at twelve o'clock noon on the day of a referendum. Unless absentee ballots are to be counted in the respective polling places, pursuant to subsection (b) of section 9-147a, as amended by this act, the municipal clerk shall also deliver to the registrars at this time the duplicate checklist provided for in subsection

239 (b) of this section, for the use of the absentee ballot counters pursuant to subsection (i) of this section.

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- (2) (A) For [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022:
- (i) Ballots received, sorted and checked prior to five o'clock p.m. on the (I) fourth day before such election, primary or referendum may be delivered by the municipal clerk to the registrars at five o'clock p.m. on such fourth day, (II) third day before such election, primary or referendum may be so delivered at five o'clock p.m. on such third day, and (III) second day before such election, primary or referendum may be so delivered at five o'clock p.m. on such second day;
 - (ii) Ballots received not later than eleven o'clock a.m. on the last day before such election, primary or referendum shall be delivered by the municipal clerk to the registrars at six o'clock a.m. on the day of such election, primary or referendum; and
 - (iii) Each time ballots are delivered pursuant to this subparagraph, the municipal clerk shall also deliver to the registrars at such time a copy of the duplicate checklist provided for in subsection (b) of this section, current as of the time of such delivery, for the use of the absentee ballot counters pursuant to subsection (i) of this section.
 - (B) The municipal clerk may deliver the ballots at times later than those provided in subdivision (1) of this subsection or subparagraph (A) of this subdivision, as applicable, provided any such time is mutually agreed upon by the municipal clerk and registrars and is not later than eight o'clock p.m. on the day of the election, primary or referendum.
 - (f) Absentee ballots timely received by the clerk after eleven o'clock a.m. of such last day before an election, primary or referendum shall be sorted into voting districts by the clerk and retained by the clerk separately until delivered to the registrars of voters for checking.
- 269 (g) Any or all of such ballots received after eleven o'clock a.m. of such

last day before an election, primary or referendum and before six o'clock p.m. on the day of the election, primary or referendum shall, upon request of the registrars, be delivered to the registrars by the municipal clerk at six o'clock p.m. on the day of the election, primary or referendum for checking, or at a later time mutually agreed upon by the clerk and registrars, provided such time is not later than eight o'clock p.m. on the day of the election, primary or referendum.

- (h) Absentee ballots received after six o'clock p.m. on the day of the election, primary or referendum and any ballots received prior to six o'clock p.m. of such day which were not delivered earlier shall be delivered to the registrars at the close of the polls for checking. Although absentee ballots shall be checked by the registrars of voters at various times throughout the election, primary or referendum day, absentee ballots may be counted at one single time during such day.
- (i) (1) Except as otherwise provided in this subsection, the absentee ballot counters, upon receipt of the ballots delivered by the municipal clerk to the registrars at six o'clock p.m. on the day of the election, primary or referendum and at the close of the polls pursuant to subsections (g) and (h) of this section, shall check the names of the applicants returning ballots on the duplicate checklist in the same manner as provided in subsections (b) and (c) of this section.
- (2) (A) Except as provided in subparagraph (B) of this subdivision, the names of applicants whose ballots were delivered at six o'clock p.m. on the day of the election, primary or referendum shall be called in to the appropriate polling places where they shall be checked by the checkers on the official checklists, and they shall also be checked by the absentee ballot counters on the duplicate checklist required under subsection (b) of this section.
- (B) Whenever absentee ballots are counted in any polling place pursuant to subsection (b) of section 9-147a, as amended by this act, the names of applicants whose ballots were delivered at six o'clock p.m. on the day of the election, primary or referendum shall be checked by the absentee ballot counters and checkers at such polling place on the

official checklist used at such polling place.

- (3) (A) Except as provided in subparagraph (B) of this subdivision, the names of applicants whose ballots were delivered at the close of the polls shall be checked by the absentee ballot counters on the official checklists used at the polling places and such official checklists, bearing the certifications required by section 9-307, as amended by this act, shall be delivered by the registrars or assistant registrars to the central counting moderator for that purpose.
 - (B) Whenever absentee ballots are counted in any polling place pursuant to subsection (b) of section 9-147a, as amended by this act, the official checklist used at such polling place shall remain in such polling place for checking by the absentee ballot counters at such polling place.
 - (4) If the name of an applicant returning a ballot has been checked on the official checklist as having voted in person the absentee ballot counters shall, in checking the ballots, endorse on the face of the outer envelope the word "rejected" followed by a statement of the reason for rejection, and the outer envelope shall not be opened or the ballot counted.
 - (5) (A) Except as provided in subparagraph (B) of this subdivision, when central counting is completed and the result is announced, the central counting moderator shall deliver the duplicate checklist, the official checklists and the returns required by section 9-150b, as amended by this act, to the head moderator.
 - (B) Whenever absentee ballots are counted in any polling place pursuant to subsection (b) of section 9-147a, as amended by this act, and such counting is completed and the result for such polling place is announced, the moderator for such polling place shall deliver the official checklist used at such polling place and the return required by section 9-150b, as amended by this act, to the head moderator.
 - (j) Each time absentee ballots are delivered by the clerk to the registrars pursuant to this section, the clerk and registrars shall execute

an affidavit of delivery and receipt stating the number of ballots delivered. The clerk shall preserve the affidavit for the period prescribed in section 9-150b, as amended by this act.

- (k) (1) Except as provided in subdivision (2) of this subsection, the absentee ballot counters shall count, in the manner provided in section 9-150a, each group of absentee ballots upon receipt from the registrars.
- (2) For [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, whenever absentee ballots are to be processed before the day of such election, primary or referendum, pursuant to subdivision (1) of subsection (c) of section 9-147a, as amended by this act, the absentee ballot counters shall process, in the manner provided in section 9-150e, as amended by this act, each group of absentee ballots upon receipt from the registrars.
 - (l) The municipal clerk shall retain all outer envelopes containing absentee ballots received by him after the close of the polls, unopened, for the period prescribed in section 9-150b, as amended by this act.
- Sec. 8. Section 9-147a of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Except as provided in subsection (b) or (c) of this section, at any election, primary or referendum, all absentee ballots shall, within existing resources, be counted in the manner provided in section 9-150a at a central location designated by the registrars of voters in writing to the municipal clerk at least twenty days before the election, primary or referendum, which location shall be published in the warning for the election, primary or referendum. Except as provided in subsection (b) of this section, if unaffiliated electors are authorized under section 9-431 to vote in the primary of either of two parties, all absentee ballots shall be separated, counted, tallied and placed in depository envelopes by voting district. Any member of the public may observe the counting of

absentee ballots at such central location.

(b) At any election, primary or referendum, all absentee ballots may be counted in the manner provided in section 9-150a in the respective polling places if the registrars of voters agree that such absentee ballots should be so counted. If unaffiliated electors are authorized under section 9-431 to vote in the primary of either of two parties, absentee ballots may be counted in the respective polling places if the parties agree that such absentee ballots should be so counted. Any election official serving in a polling place may observe the counting of absentee ballots at such polling place.

- (c) (1) For [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, absentee ballots may be processed before the day of such election, primary or referendum in the manner provided in section 9-150e, as amended by this act. Any such processing shall take place at a central location designated by the registrars of voters in writing to the municipal clerk at least ten days before such election, primary or referendum, which location shall be published in the warning for such election, primary or referendum.
- (2) If absentee ballots are to be processed pursuant to subdivision (1) of this subsection, the registrars of voters and municipal clerk shall jointly certify such fact in writing to the Secretary of the State at least ten days before such election, primary or referendum. Such written certification shall (A) include the name, street address and relevant contact information associated with the designated central location, and (B) list the name and address of each absentee ballot counter appointed pursuant to section 9-147c. The Secretary shall approve or disapprove such written certification not later than two days after receipt of such certification and may require the appointment of one or more additional absentee ballot counters.
- (3) In the case of absentee ballots delivered to the registrars on the day of such election, primary or referendum, nothing in this subsection

shall preclude the counting of such absentee ballots in the respective polling places pursuant to subsection (b) of this section.

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- Sec. 9. Section 9-433 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) (1) After the deadline set forth in section 9-400 for filing candidacies, and upon the completion of the tabulation of petition signatures, if any, if one or more candidacies for nomination by a political party to a state or district office have been filed in accordance with the provisions of section 9-400, the Secretary of the State shall notify the clerk of each town within the state or within the district, as the case may be, that a primary is to be held by such party for the nomination of such party to such office. Such notice shall include a list of all the proposed candidates, those endorsed by the convention as well as those filing candidacies, together with their addresses and the titles of the office for which they are candidates and, if applicable, a statement that unaffiliated electors may vote in the primary. Except as provided in subdivision (2) of this subsection, the clerk of each such town shall thereupon cause such notice to be published forthwith in a newspaper having a general circulation in such town, or towns in the case of a joint publication under subsection (b) of this section, together with a statement of the date upon which the primary is to be held, the hours during which the polls shall be open and the location of the polls.
 - (2) For any primary for nomination by a political party to a state or district office held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, the notice published by the clerk of the town under subdivision (1) of this subsection shall be so published not more than seven nor less than four days previous to holding such [election] <u>primary</u>.
 - (b) Notwithstanding the provisions of any charter or home rule ordinance, the warning under subsection (a) of this section may be published jointly by two or more towns in a newspaper, provided all other requirements of this section with respect to such warning are met.

Sec. 10. Section 9-435 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(a) Except as provided in sections 9-418 and 9-419, if in any municipality, within the time specified in section 9-405, a candidacy for nomination by a political party to any municipal office or for election as a town committee member is filed with the registrar, in conformity with the provisions of sections 9-405 to 9-412, inclusive, and section 9-414, by or on behalf of any person other than party-endorsed candidates, the registrar shall forthwith after the deadline for certification of partyendorsed candidates notify the clerk of such municipality that a primary is to be held by such party for the nomination of such party to such office or for the election by such party of town committee members, as the case may be. Such notice shall include a list of all the proposed candidates, those endorsed as well as those filing candidacies, together with their addresses and the titles of the offices or positions for which they are candidates. In the case of a primary for justices of the peace, such notice shall also contain the complete ballot designation of each slate pursuant to subsection (h) of section 9-437. Except as provided in subsection (b) of this section, the clerk of the municipality shall thereupon cause such notice to be published forthwith in a newspaper having a general circulation in such municipality, together with a statement of the date upon which the primary is to be held, the hours during which the polls shall be open and the location of the polls. The clerk of the municipality shall also file such notice with the Secretary of the State not later than three business days after receipt of such notice from the registrar of voters. The clerk shall forthwith publish any change in the proposed candidates, listing such changes.

(b) For any primary for nomination by a political party to a municipal office, or for the election by a political party of town committee members, held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, the notice published by the clerk of the municipality under subsection (a) of this section shall be so published not more than seven nor less than four days

- previous to holding such <u>primary or</u> election.
- Sec. 11. Section 9-150e of the 2022 supplement to the general statutes
- is repealed and the following is substituted in lieu thereof (Effective from
- 469 passage):
- Notwithstanding the provisions of section 9-150a, for [the state
- 471 election in 2020, and] any election, primary or referendum held on or
- after [June 23, 2021, but prior to November 3, 2021] the effective date of
- 473 this section but prior to November 9, 2022, in any municipality in which
- absentee ballots are processed pursuant to subdivision (1) of subsection
- 475 (c) of section 9-147a, as amended by this act:
- 476 (a) (1) Not earlier than five o'clock p.m. on the fourth day before such
- 477 election, primary or referendum, the absentee ballot counters shall
- 478 proceed to the central counting location at the times designated by the
- 479 registrars of voters;
- 480 (2) At the time each group of ballots is delivered pursuant to
- subdivision (2) of subsection (e) of section 9-140c, as amended by this
- 482 <u>act</u>, the counters shall proceed as hereinafter provided;
- 483 (3) Except with respect to ballots marked "Rejected" pursuant to
- section 9-140c, as amended by this act, or other applicable law, the
- 485 counters shall then remove the inner envelopes from the outer
- 486 envelopes, shall note the total number of absentee ballots received and
- shall report such total to the moderator. The counters shall similarly
- 488 note and separately so report the total numbers of presidential ballots
- and overseas ballots received pursuant to sections 9-158a to 9-158m,
- 490 inclusive;
- 491 (4) If the statement on the inner envelope has not been signed as
- 492 required by section 9-140a, such inner envelope shall not be opened or
- 493 the ballot removed therefrom, and such inner envelope shall be replaced
- in the opened outer envelope which shall be marked "Rejected" and the
- reason therefor endorsed thereon by the counters; and
- 496 (5) Not earlier than the day of such election, primary or referendum,

and after the duties under subdivisions (1) to (4), inclusive, of this subsection have been performed, absentee ballots shall be counted in the manner provided in subsections (e) to (m), inclusive, of section 9-150a.

- (b) In accordance with instructions which shall be prescribed by the Secretary of the State not later than ten days before such election, primary or referendum, each group of ballots delivered pursuant to subdivision (2) of subsection (e) of section 9-140c, as amended by this act, shall be kept secure (1) throughout the performance of the duties under subdivisions (1) to (4), inclusive, of subsection (a) of this section, and (2) after such performance until such time on the day of such election, primary or referendum that absentee ballots are counted in the manner provided in subsections (e) to (m), inclusive, of section 9-150a. The requirements of this subsection shall be in addition to all other applicable requirements under this title regarding the security of absentee ballots and any related materials.
- Sec. 12. Section 9-159r of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Notwithstanding any provision of the general statutes to the contrary, if twenty or more of the patients in any institution in the state are electors, absentee ballots voted by such electors shall be voted under the supervision of the registrars of voters or their designees of the town in which the institution is located, in accordance with the provisions of this section. As used in this section, "institution" has the same meaning as provided in section 9-159q.
 - (b) Application for an absentee ballot for any such patient shall be made to the clerk of the town in which such patient is eligible to vote. The application procedure set forth in section 9-140, as amended by this act, shall apply, except that the clerk shall deliver the absentee voting set for any such application to the clerk of the town in which the institution is located, who shall deliver all such voting sets he receives to the registrars of such town, on the date when the supervision of

530 absentee balloting is to occur. The ballots and envelopes shall be 531 prepared for delivery to the applicant as provided in sections 9-137 to 9-532 140a, inclusive, as amended by this act. The registrars or their designees 533 shall furnish the town clerk a written receipt for such ballots. The 534 registrars of the town in which an institution is located and the 535 administrator of the institution shall mutually agree on a date and time 536 for such supervision of absentee balloting, which shall be not later than 537 the last business day before the election or primary.

(c) The supervision of absentee balloting under this section shall be carried out in accordance with the provisions of subsections (g), (h), (i) and (k) of section 9-159q.

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- (d) Notwithstanding the provisions of subsections (a) to (c), inclusive, of this section, for [the state election in 2020, and] any election or primary held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, the Secretary of the State may waive any requirement under said subsections, provided the Secretary (1) waives such requirement in recognition of [the public health and civil preparedness emergency declared by the Governor on March 10, 2020] a declaration by the Governor of a civil preparedness emergency, pursuant to section 28-9, or a public health emergency, pursuant to section 19a-131a, and has consulted with the Commissioner of Public Health or said commissioner's designee regarding such waiver, (2) has given written notice to the town clerk and registrars of voters in each municipality, and (3) has submitted a report, in accordance with section 11-4a, to the joint standing committee of the General Assembly having cognizance of matters relating to elections advising of such waiver and specifying alternative actions to be taken to provide opportunities for absentee voting by electors described in this section.
- Sec. 13. Section 9-1590 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Any elector who has returned an absentee ballot to the municipal

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clerk and who finds such elector is able to vote in person shall proceed before ten o'clock a.m. on election, primary or referendum day to the municipal clerk's office and request that such elector's ballot be withdrawn. The municipal clerk shall remove the ballot from the sealed package and shall mark the serially-numbered outer envelope, which shall remain unopened, "rejected" and note the reasons for rejection. The elector shall also endorse the envelope. The rejected ballot shall then be returned to the sealed package until delivered on election, primary or referendum day to the registrars of voters in accordance with section 9-140c, as amended by this act. The municipal clerk shall then give the elector a signed statement directed to the moderator of the voting district in which the elector resides stating that the elector has withdrawn such elector's absentee ballot and may vote in person. Upon delivery of the statement by the elector to the moderator, the moderator shall cause the absentee indication next to the name of the elector to be stricken from the official checklist and the elector may then have such elector's name checked and vote in person. Unless absentee ballots are to be counted in the respective polling places pursuant to subsection (b) of section 9-147a, as amended by this act, the municipal clerk shall also cause the absentee indication next to the name of the elector to be stricken from the duplicate checklist to be used by the absentee ballot counters.

(b) Notwithstanding the provisions of subsection (a) of this section, for [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, any elector who has returned an absentee ballot to the municipal clerk and who finds such elector is able to vote in person shall proceed before five o'clock p.m. on the fourth day before such election, primary or referendum to the municipal clerk's office and request that such elector's ballot be withdrawn.

Sec. 14. Subsection (g) of section 9-150b of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(g) (1) No such depository envelope shall be opened except by order of a court of competent jurisdiction, by the State Elections Enforcement Commission pursuant to a subpoena issued under subdivision (1) of subsection (a) of section 9-7b or within five business days after an election, primary or referendum for the purpose of a recanvass conducted pursuant to law. After such a recanvass the depository envelopes and their contents shall be returned to the municipal clerk and preserved for the stated period.

- (2) Notwithstanding the provisions of subdivision (1) of this subsection, for [the state election in 2020, and] any election, primary or referendum held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, no such depository envelope shall be opened for the purpose of a recanvass conducted pursuant to law except within seven business days after such election, primary or referendum as provided in section 9-311, as amended by this act.
- Sec. 15. Section 9-307 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Immediately after the polls are closed, the official checker or checkers, appointed under the provisions of section 9-234, shall make and deliver to the moderator a certificate stating the whole number of names on the registry list or enrollment list including, if applicable, unaffiliated electors authorized under section 9-431 to vote in the primary, and the number checked as having voted in that election or primary. For the purpose of computing the whole number of names on the registry list, the lists of persons who have applied for presidential or overseas ballots prepared in accordance with section 9-158h shall be included. If a paper registry list is used, the registrars or assistant registrars, as the case may be, shall write and sign with ink, on the list or lists so used and checked, a certificate of the whole number of names registered on the list eligible to vote in the election or primary and the number checked as having voted in that election or primary, and

deposit it in the office of the municipal clerk not later than forty-eight hours after the close of the polls. If an electronic version of the registry list is used, the electronic device upon which such list is stored shall be returned to the registrars of voters who shall cause the electronic registry list to be printed. Such printed list shall be signed by each registrar, who shall deposit such list in the office of the municipal clerk not later than forty-eight hours after the close of the polls. The municipal clerk shall carefully preserve the paper registry list or printed electronic registry list, as applicable, on file, with the marks on it without alteration, for public inspection, and shall immediately enter a certified copy of such certificate on the town records. Subject to the provisions of section 7-109, the municipal clerk may destroy any voting checklist four years after the date upon which it was used. The moderator shall place the certificate which the moderator received from the official checker or checkers in the office of the municipal clerk not later than forty-eight hours after the close of the polls.

- (b) Notwithstanding the provisions of subsection (a) of this section, for [the state election in 2020, and] any election or primary held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, any certificate or list required under said subsection to be deposited or placed in the office of the municipal clerk shall be so deposited or placed not later than ninety-six hours after the close of the polls at such election or primary.
- Sec. 16. Section 9-309 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) Upon the close of the polls, the moderator, in the presence of the other election officials, shall immediately lock the voting tabulator against voting and immediately cause the vote totals for all candidates and questions to be produced. The moderator shall, in the order of the offices as their titles are arranged on the ballot, read and announce in distinct tones the result as shown, giving the number indicated and indicating the candidate to whom such total belongs, and shall read the

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votes recorded for each office on the ballot. The moderator shall also, in the same manner, announce the vote on each constitutional amendment, proposition or other question voted on. The vote so announced by the moderator shall be taken down by each checker and recorded on the tally sheets. Each checker shall record the number of votes received for each candidate on the ballot and also the number received by each person for whom write-in ballots were cast. The moderator shall make a preliminary list from the vote totals produced by the tabulators and shall prepare such preliminary list for transmission to the Secretary of the State pursuant to section 9-314, as amended by this act. After such preliminary list has been transmitted to the Secretary of the State, the canvass may be temporarily interrupted, during which time the moderator shall (1) return the keys for all tabulators to the registrars of voters, (2) seal the tabulators against voting or being tampered with, (3) prepare and seal individual envelopes for all (A) write-in ballots, (B) absentee ballots, (C) moderators' returns, and (D) other notes, worksheets or written materials used at the election, and (4) store all such tabulators and envelopes in a secure place or places directed by the registrars of voters. At the end of such temporary interruption, the moderator shall receive such keys from the registrars and shall take possession of and break the seal on all such tabulators and envelopes for the purpose of completing the canvass. The result totals shall remain in full public view until the statement of canvass and all other reports have been fully completed and signed by the moderator, checkers and registrars, or assistant registrars, as the case may be. Any other remaining result of the votes cast shall be publicly announced by the moderator not later than forty-eight hours after the close of the polls. Such public announcement shall consist of reading both the name of each candidate, with the designating number and letter on the ballot and the absentee vote as furnished to the moderator by the absentee ballot counters, and also the vote cast for and against each question submitted. While such announcement is being made, ample opportunity shall be given to any person lawfully present to compare the results so announced with the result totals provided by the tabulator and any necessary corrections shall then and there be made by the moderator,

checkers and registrars or assistant registrars, after which the compartments of the voting tabulator shall be closed and locked. In canvassing, recording and announcing the result, the election officials shall be guided by any instructions furnished by the Secretary of the State.

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- (b) Notwithstanding the provisions of subsection (a) of this section, for [the state election in 2020, and] any election held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, after the preliminary list has been transmitted to the Secretary of the State, any other remaining result of the votes cast required under said subsection to be publicly announced by the moderator shall be so announced not later than ninety-six hours after the close of the polls at such election.
- Sec. 17. Section 9-311 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) (1) If, within three days after an election, it appears to the moderator that there is a discrepancy in the returns of any voting district, such moderator shall forthwith within said period summon, by written notice delivered personally, the recanvass officials, consisting of at least two checkers of different political parties and at least two absentee ballot counters of different political parties who served at such election, and the registrars of voters of the municipality in which the election was held and such other officials as may be required to conduct such recanvass. Such written notice shall require the clerk or registrars of voters, as the case may be, to bring with them the depository envelopes required by section 9-150a, the package of write-in ballots provided for in section 9-310, the absentee ballot applications, the list of absentee ballot applications, the registry list and the moderators' returns and shall require such recanvass officials to meet at a specified time not later than the fifth business day after such election to recanvass the returns of a voting tabulator or voting tabulators or absentee ballots or write-in ballots used in such district in such election. If any of such

recanvass officials are unavailable at the time of the recanvass, the registrar of voters of the same political party as that of the recanvass official unable to attend shall designate another elector having previous training and experience in the conduct of elections to take his place. Before such recanvass is made, such moderator shall give notice, in writing, to the chairman of the town committee of each political party which nominated candidates for the election, and, in the case of a state election, not later than twenty-four hours after a determination is made regarding the need for a recanvass to the Secretary of the State, of the time and place where such recanvass is to be made; and each such chairman may send representatives to be present at such recanvass. Such representatives may observe, but no one other than a recanvass official may take part in the recanvass. If any irregularity in the recanvass procedure is noted by such a representative, he shall be permitted to present evidence of such irregularity in any contest relating to the election.

- (2) Notwithstanding the provisions of subdivision (1) of this subsection, for [the state election in 2020, and] any election held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, (A) if, within five days after such election, it appears to the moderator that there is a discrepancy in the returns of any voting district, such moderator shall forthwith within said period summon, by written notice delivered personally, the recanvass officials to conduct such recanvass in accordance with the provisions of said subdivision, and (B) such written notice shall require such recanvass officials to meet not later than the seventh business day after such election for such purpose.
- (b) The moderator shall determine the place or places where the recanvass shall be conducted and, if such recanvass is held before the tabulators are boxed and collected in the manner required by section 9-266, the moderator may either require that such recanvass of such tabulators be conducted in each place where the tabulators are located, or he may require that they be removed to one central place, where such recanvass shall be conducted. All recanvassing procedures shall be open

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to public observation. Such recanvass officials shall, in the presence of such moderator and registrars of voters, make a record of the number on the seal and the number on the protective counter, if one is provided, on each voting tabulator specified by such moderator. Such registrars of voters in the presence of such moderator shall turn over the keys of each such tabulator to such recanvass officials, and such recanvass officials, in the presence of such registrars of voters and moderator, shall immediately proceed to recanvass the vote cast thereon, and shall then open the package of absentee ballots and recanvass the vote cast thereon. In the course of the recanvass of the absentee ballot vote the recanvass officials shall check all outer envelopes for absentee ballots against the inner envelopes for such ballots and against the registry list to verify postmarks, addresses and registry list markings and also to determine whether the number of envelopes from which absentee ballots have been removed is the same as the number of persons checked as having voted by absentee ballot. The write-in ballots shall also be recanvassed at this time. All of the recanvass officials shall use the same forms for tallies and returns as were used at the original canvass and the absentee ballot counters shall also sign the tallies.

(c) (1) The votes shall be announced and recorded in the manner prescribed in section 9-309, as amended by this act, on return forms provided by the registrars of voters and appended thereto shall be a statement signed by the moderator indicating the time and place of the recanvass and the names, addresses, titles and party affiliations of the recanvass officials. The write-in ballots shall be replaced in a properly secured sealed package. Upon the completion of such recanvass, any tabulator used in such recanvass shall be locked and sealed, the keys thereof shall immediately be returned to such registrars of voters and such tabulator shall remain so locked until the expiration of fourteen days after such election or for such longer period as is ordered by a court of competent jurisdiction. The absentee ballots shall be replaced in their wrappers and be resealed by the moderator in the presence of the recanvass officials. Upon the completion of such recanvass, such moderator and at least two of the recanvass officials of different political parties shall forthwith prepare and sign such return forms which shall

contain a written statement giving the result of such recanvass for each tabulator and each package of absentee ballots whose returns were so recanvassed, setting forth whether or not the original canvass was correctly made and stating whether or not the discrepancy still remains unaccounted for. Such return forms containing such statement shall forthwith be filed by the moderator in the office of such clerk. If such recanvass reveals that the original canvass of returns was not correctly made, such return forms containing such statement so filed with the clerk shall constitute a corrected return. In the case of a state election, a recanvass return shall be made in duplicate on a form prescribed and provided by the Secretary of the State, and the moderator shall file one copy with the Secretary of the State and one copy with the town clerk not later than ten days after the election. Such recanvass return shall be substituted for the original return and shall have the same force and effect as an original return.

- (2) Notwithstanding the provisions of subdivision (1) of this subsection, for [the state election in 2020, and] any election held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, each copy of the recanvass return required under said subdivision to be filed by the moderator with the Secretary of the State and the town clerk shall be so filed not later than twelve days after such election.
- (d) As used in this section, (1) "moderator" means, in the case of municipalities not divided into voting districts, the moderator of the election and, in the case of municipalities divided into voting districts, the head moderator of the election, and (2) "registrars of voters", in a municipality where there are different registrars of voters for different voting districts, means the registrars of voters in the voting district in which, at the last-preceding election, the presiding officer for the purpose of declaring the result of the vote of the whole municipality was moderator.
- Sec. 18. Section 9-314 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from*

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(a) As used in this subsection, "moderator" means the moderator of each state election in each town not divided into voting districts and the head moderator in each town divided into voting districts. The moderator shall make a preliminary list of the votes given for each of the following officers: Presidential electors, Governor, Lieutenant Governor, Secretary of the State, Treasurer, Comptroller, Attorney General, United States senator, representative in Congress, state senator, judge of probate, state representative and registrars of voters when said officers are to be chosen, as reported solely by the tabulator, as provided in section 9-309, as amended by this act, in the moderator's town and shall immediately transmit such preliminary list to the Secretary of the State not later than midnight on election day. Once the preliminary list has been transmitted to the Secretary of the State, the moderator shall make a duplicate list of the votes given in the moderator's town for each of the following officers: Presidential electors, Governor, Lieutenant Governor, Secretary of the State, Treasurer, Comptroller, Attorney General, United States senator, representative in Congress, state senator, judge of probate, state representative and registrars of voters when said officers are to be chosen. Such duplicate list shall indicate the total number of names on the official check list of such town and the total number of names checked as having voted. The moderator shall transmit such duplicate list to the Secretary of the State by electronic means as prescribed by the Secretary of the State not later than forty-eight hours after the close of the polls on election day. The moderator shall also seal and deliver one of such duplicate lists to the Secretary of the State not later than the third day after the election. Any such moderator who fails to so transmit or deliver such duplicate list to the Secretary of the State by the time required shall pay a late filing fee of fifty dollars. The moderator shall also deliver one of such duplicate lists to the clerk of such town. The Secretary of the State shall enter the returns in tabular form in books kept by the Secretary for that purpose and present a printed report of the same, with the name of, and the total number of votes received by, each of the candidates for said offices, to the General Assembly at its

next session.

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(b) As used in this subsection, "moderator" means the moderator of each municipal election in each town not divided into voting districts, and the head moderator in each town divided into voting districts. The moderator shall make a preliminary list of the votes given for each municipal office elected at such municipal election, as reported solely by the tabulator, as provided in section 9-309, as amended by this act, in the moderator's town and shall immediately transmit such preliminary list to the Secretary of the State not later than midnight on election day. Once the preliminary list has been transmitted to the Secretary of the State, the moderator shall make a duplicate list of the votes given in the moderator's town for each municipal office elected at such municipal election. Such duplicate list shall indicate the total number of names on the official check list of such town and the total number of names checked as having voted and shall be on a form prescribed by the Secretary of the State. The moderator shall transmit such duplicate list to the Secretary of the State by electronic means as prescribed by the Secretary of the State not later than forty-eight hours after the close of the polls on election day. The moderator shall also seal and deliver one of such duplicate lists to the Secretary of the State not later than the third day after the election. Any such moderator who fails to so transmit or deliver such duplicate list to the Secretary of the State by the time required shall pay a late filing fee of fifty dollars. The moderator shall also deliver one of such duplicate lists to the clerk of such town.

(c) Notwithstanding the provisions of subsections (a) and (b) of this section, for [the state election in 2020, and] any election held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, (1) the duplicate list required under said subsections to be transmitted by electronic means to the Secretary by such moderator shall be so transmitted not later than ninety-six hours after the close of the polls on such election day, and (2) the duplicate list required under said subsections to be sealed and delivered to the Secretary shall be so delivered not later than the fifth day after such election.

Sec. 19. Subsection (a) of section 9-322a of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- (a) (1) Not later than forty-eight hours following each regular election, the registrars of voters shall provide the results of the votes cast at such election to the town clerk. Not later than nine o'clock a.m. on the third day following each regular election, the head moderator, registrars of voters and town clerk for each town divided into voting districts shall meet to identify any error in the returns. Not later than one o'clock p.m. on the third day following each regular election, the head moderator shall correct any error identified and file an amended return with the Secretary of the State, the town clerk and the registrars of voters.
- (2) Notwithstanding the provisions of subdivision (1) of this subsection, for [the state election in 2020, and] any regular election held on or after [June 23, 2021, but prior to November 3, 2021] the effective date of this section but prior to November 9, 2022, (A) the results of the votes cast at such election required under said subdivision to be provided to the town clerk by the registrars of voters shall be so provided not later than ninety-six hours following such election, (B) the meeting to identify any error in the returns required under said subdivision among the head moderator, registrars of voters and town clerk for each town divided into voting districts shall occur not later than nine o'clock a.m. on the fifth day following such election, and (C) any identified error required under said subdivision to be corrected, and any amended return required under said subdivision to be filed with the Secretary of the State, the town clerk and the registrars of voters, by the head moderator shall be so corrected or filed, as applicable, not later than one o'clock p.m. on the fifth day following such election.

This act shall take effect as follows and shall amend the following			
sections:			
Section 1	from passage	9-225(a)	
Sec. 2	from passage	9-226	
Sec. 3	from passage	9-135	

Sec. 4	from passage	9-137
Sec. 5	from passage	9-139b
Sec. 6	from passage	9-140(g)
Sec. 7	from passage	9-140c
Sec. 8	from passage	9-147a
Sec. 9	from passage	9-433
Sec. 10	from passage	9-435
Sec. 11	from passage	9-150e
Sec. 12	from passage	9-159r
Sec. 13	from passage	9-159o
Sec. 14	from passage	9-150b(g)
Sec. 15	from passage	9-307
Sec. 16	from passage	9-309
Sec. 17	from passage	9-311
Sec. 18	from passage	9-314
Sec. 19	from passage	9-322a(a)

GAE Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 23 \$	FY 24 \$
Resources of the General Fund	GF - Revenue	Less than	None
	Gain	\$5,000	

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 23 \$	FY 24 \$
Various Municipalities	Potential	Minimal	None
_	Cost		

Explanation

Sections 1, 2, 9 and 10 delay the period during which towns must publish a warning about a state or municipal election or primary occurring before November 9, 2022. No fiscal impact is anticipated as a result of these provisions.

Sections 3 and 4 expand the reasons for which an elector may vote by absentee ballot for any election, primary, or referendum occurring before November 9, 2022 to include the sickness of COVID-19. As a result of these provisions, certain municipalities may incur increased costs. Potential cost increases will vary by municipality and will depend on the number of additional absentee ballots printed and mailed.

These sections also modify the statutory reasons for which qualified voters may vote by absentee ballot to include: 1) illness, rather than their own illness as current law provides; and 2) absence from the town of their voting residence, rather than absence from the town of their voting residence during all hours as under current law. These changes are not

anticipated to have a fiscal impact on the state or municipalities.

Section 4 also expands violations that constitute a false statement which results in a potential minimal revenue gain of less than \$5,000 in FY 23.

Section 5 authorizes the Secretary of the State (SOS) to make changes to absentee voting forms and materials. No fiscal impact is anticipated as a result of this provision.

Section 6 allows the SOS to approve and select a third-party vendor for town clerks' use in mailing absentee voting sets for elections prior to November 9, 2022. It is expected the SOS will not be contracting with a third-party vendor for 2022 election absentee ballots. This provision has no fiscal impact on the SOS.

Section 7 allows town clerks to deliver sorted and checked absentee ballots to registrars before the day of an election, primary, or referendum to begin certain pre-counting procedures. No fiscal impact is anticipated as a result of this provision.

Sections 8 requires any municipality conducting pre-counting procedures to do so at a central location. This provision has no fiscal impact.

Section 11, which has no fiscal impact, requires municipalities that opt to use pre-counting procedures to follow certain prescribed steps.

Section 12 allows the SOS to waive any requirements under the mandatory supervised absentee voting law in recognition of a public health or civil preparedness emergency declared by the governor. This provision has no fiscal impact.

Section 13 moves up the deadline for when an elector who has submitted a completed absentee ballot can request to withdraw it if they later find they can vote in person. This has no fiscal impact.

Sections 14 - 19 extends numerous deadlines and timeframes

associated with processing absentee ballots and canvassing and reports the returns. No fiscal impact is anticipated as a result of these provisions.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis sSB 184

AN ACT EXTENDING THROUGH NOVEMBER 8, 2022, SEVERAL CHANGES REGARDING ELECTION ADMINISTRATION AS A RESULT OF COVID-19 AND CONCERNING ELIGIBILITY TO VOTE BY ABSENTEE BALLOT.

SUMMARY

This bill reinstates certain changes affecting absentee voting eligibility and procedures and election returns in effect for the 2020 state election and certain elections, primaries, and referenda held in 2021. Specifically, for the 2022 state election and a state or municipal election, primary, or referendum occurring before November 9, 2022 (i.e., "covered election, primary, or referendum"), the bill does the following, among other things:

- 1. generally delays the period during which municipalities must publish the warning for an election or primary (§§ 1, 2, 9, & 10);
- 2. expands the reasons for which electors may vote by absentee ballot to include the COVID-19 sickness (§§ 3 & 4);
- 3. gives the secretary of the state broad authority to change absentee voting forms and materials to conform to the expanded eligibility (§ 5);
- 4. gives town clerks an additional 24 hours to mail an absentee voting set after receiving a completed application (§ 6);
- 5. authorizes town clerks to mail absentee voting sets using a third-party vendor that the secretary of the state approves and selects (§ 6);
- 6. moves up the time at which town clerks may begin sorting

absentee ballots and checking voter names on the registry list (§ 7);

- 7. authorizes municipalities to conduct certain absentee ballot precounting procedures (§§ 7-8 & 11);
- 8. moves up the deadline by which an elector who returned a completed absentee ballot but later finds he or she is able to vote in person must go to the town clerk's office to request that the ballot be withdrawn (§ 13); and
- 9. extends, generally by 48 hours, numerous deadlines and timeframes associated with canvassing and reporting election returns (§§ 14-19).

The bill also authorizes the secretary of the state, for a covered election or primary and subject to certain conditions, to waive requirements under the mandatory supervised absentee voting law (§ 12). Existing law provides similar authority for elections and primaries generally.

Additionally, the bill authorizes qualified voters to vote by absentee ballot in any election, primary, or referendum if they are unable to appear at their polling place during the hours of voting because of (1) illness, rather than because of their own illness as current law provides, or (2) absence from the town of their voting residence, rather than absence from the town of their voting residence during all voting hours as under current law (§§ 3 & 4).

Lastly, the bill makes several technical and conforming changes.

EFFECTIVE DATE: Upon passage

§§ 1, 2, 9 & 10 — PUBLIC NOTICE OF COVERED ELECTIONS AND PRIMARIES

By law, the town clerk must notify the town's electors about a state or municipal election or primary by publishing the warning in a general circulation newspaper. (For elections, they must also post the notice on

the town's website.) The bill generally delays the period during which towns must publish these warnings, as shown in Table 1 below.

Table 1: Election and Primary Notice Requirements

Bill §	Requirement	Deadline or Timeframe Under Current Law	Deadline or Timeframe for Covered Election or Primary Under the Bill
§ 1	Town clerk or assistant town clerk must notify electors of the 2022 state election and a vacancy election for member of Congress, probate judge, or state legislator	From five to 15 days before the election	From four to seven days before the election
§ 2	Town clerk or assistant town clerk must notify electors of a municipal election	From five to 15 days before the election	From four to seven days before the election
§ 9	Town clerk must notify electors of a primary for state or district office	Upon receiving notice from the secretary of the state that a primary will be held	From four to seven days before the primary
§ 10	Town clerk must notify electors of a primary for municipal office, or for election as town committee member	Upon receiving notice from the registrar of voters that a primary will be held	From four to seven days before the election or primary

§§ 3-5 — EXPANDED ABSENTEE VOTING AUTHORIZATION AND UPDATED FORMS

COVID-19 Sickness (§§ 3 & 4)

For a covered election, primary, or referendum, the bill expands the reasons for which qualified voters (i.e., electors and people eligible to vote in a referendum) may vote by absentee ballot to include the COVID-19 sickness (see BACKGROUND).

The bill requires that absentee ballots be updated for a covered election, primary, or referendum by inserting on the inner envelope's statement "the sickness of COVID-19" as a reason for which electors may vote absentee. As with other types of absentee voters, those who vote by absentee ballot due to the COVID-19 sickness must sign the ballot under penalties of false statement in absentee balloting, which is a class D felony punishable by up to five years in prison, a fine of up to \$5,000, or both (CGS § 9-359a).

Illness and Absence from Town (§§ 3 & 4)

The bill authorizes qualified voters to vote by absentee ballot in any election, primary, or referendum if they are unable to appear at their polling place during voting hours because of (1) illness, rather than because of their own illness as current law provides, or (2) absence from the town of their voting residence, rather than absence from the town of their voting residence during all voting hours as under current law. This authority applies to elections, primaries, and referenda generally (i.e., it does not expire November 9, 2022).

The bill requires revisions to the statement printed on the face of absentee ballots' inner envelope to show the revised reasons for which electors may vote absentee.

Changes to Forms and Materials (§ 5)

The bill gives the secretary of the state broad authority to change absentee voting forms and materials for a covered election, primary, or referendum when, in her opinion, changes are necessary to conform to law. The authorization applies to prescribed absentee voting forms and printed, recorded, or electronic materials.

§ 6 — DELIVERY OF ABSENTEE BALLOTS TO VOTERS

The bill, with certain exceptions, authorizes town clerks to mail absentee voting sets for a covered election, primary, or referendum using a third-party vendor that the secretary of the state approves and selects. It also requires (1) town clerks to mail the absentee voting sets within 48 hours, rather than within 24 hours, after receiving an application and (2) that any contract between the secretary and a third-party vendor require the vendor to mail each set within 72 hours after receiving the application from the clerk.

The bill's provisions on mailing absentee ballot sets do not apply when a referendum is held with fewer than three weeks' notice since, by law, town clerks may provide absentee ballots for these referenda only to people who apply in person (CGS § 9-369c(a)).

§ 7 — DELIVERY OF RETURNED ABSENTEE BALLOTS TO REGISTRARS

By law, town clerks must sort into voting districts any absentee ballots received by the day before an election, primary, or referendum. For ballots received by 11:00 a.m. on this day, registrars of voters must check the names of applicants returning absentee ballots on the official registry list with "A" or "absentee." This sorting and checking must be completed before, and the clerk must deliver the sorted and checked ballots to the registrars on, the day of the election, primary, or referendum.

For a covered election, primary, or referendum, the bill authorizes clerks to begin sorting ballots 14 days beforehand, rather than seven days beforehand as current law provides. It requires the town clerk to deliver these ballots at 6:00 a.m. unless a later time is mutually agreed upon, rather than between 10:00 a.m. and noon (unless a later time is mutually agreed upon) as under current law.

The bill also allows town clerks to deliver sorted and checked ballots to the registrars before the day of a covered election, primary, or referendum to begin certain pre-counting procedures (see below). Specifically, it allows any ballots received, sorted, and checked by 5:00 p.m. on the fourth day before the election, primary, or referendum to be delivered to the registrars at that time. It similarly allows ballots received, sorted, and checked by 5:00 p.m. on the third and second days before the election, primary, or referendum to be delivered to the registrars at those times.

In each case, the bill also allows the clerk to deliver the ballots at a later time that he or she mutually agrees upon with the registrars, but no later than 8:00 p.m. on the day of the election, primary, or referendum. The bill also requires the (1) clerk to include with the ballots an up-to-date copy of the duplicate checklist and (2) clerk and registrars to execute an affidavit of delivery and receipt stating the number of ballots delivered. Existing law applies these requirements to ballots delivered on the day of an election, primary, or referendum.

§ 8 — REQUIREMENTS FOR OPTING IN TO PRE-COUNTING

Under the bill, any municipality conducting pre-counting procedures for a covered election, primary, or referendum must do so at a central location. The registrars of voters must designate the location in writing to their respective town clerks at least 10 days before the election, primary, or referendum, and it must be published in the warning for the election, primary, or referendum.

If a municipality uses the pre-counting procedures, the bill requires the registrars of voters and town clerk to jointly certify this decision to the secretary of the state, in writing, at least 10 days before the election, primary, or referendum. The certification must include the (1) name, street address, and relevant contact information for the designated central location and (2) name and address of each absentee ballot counter.

The secretary must approve or disapprove the certification within two days after receiving it. The bill also allows her to require the municipality to appoint one or more additional absentee ballot counters.

By law, municipalities must count absentee ballots at a central location unless the registrars of voters agree to count them in each polling place. The bill specifies that any ballots delivered to the registrars on the day of a covered election, primary, or referendum (i.e., those not delivered for pre-counting procedures) may still be counted in the polling places.

§ 11 — AUTHORIZED PRE-COUNTING PROCEDURES

By law, absentee ballot sets consist of an outer envelope, which contains information about the elector (e.g., name and address), and an inner envelope, which has the elector's marked ballot and a statement signed by the elector under penalty of false statement in absentee balloting. Current law sets out numerous absentee ballot counting steps, which are generally completed by absentee ballot counters or moderators. It requires that these steps be completed beginning on election day (CGS § 9-150a).

For municipalities that opt to use pre-counting procedures, the bill authorizes them to complete the following steps, beginning at 5:00 p.m. on the fourth day before the covered election, primary, or referendum:

- 1. remove the inner envelopes from the outer envelopes;
- 2. report to the moderator separately the total number of absentee, presidential, and overseas ballots received; and
- 3. reject ballots for which the inner envelope statement is improperly executed.

Under the bill, once the above steps are completed, the absentee ballots must be counted beginning on the election, primary, or referendum day in accordance with existing law.

Securing the Absentee Ballots Until Election Day

The bill requires that absentee ballots be secured throughout any precounting process. Specifically, the ballots must be secured according to (1) instructions from the secretary of the state and (2) existing statutory requirements on securing absentee ballots and related materials. Under the bill, the secretary must issue these instructions at least 10 days before the covered election, primary, or referendum.

§ 12 — MANDATORY SUPERVISED ABSENTEE VOTING

The bill authorizes the secretary of the state to waive any requirements under the mandatory supervised absentee voting law for a covered election or primary (see BACKGROUND). To waive a requirement, she must do so in recognition of a public health or civil preparedness emergency declared by the governor.

Before a waiver, the secretary must do the following:

- 1. consult with the public health commissioner, or the commissioner's designee,
- 2. give written notice to the town clerk and registrars of voters in each affected municipality, and

3. submit a report to the Government Administration and Elections (GAE) Committee about the waiver and specifying alternative actions that will be taken to provide affected electors with absentee voting opportunities.

Existing law authorizes the secretary of the state to suspend supervised absentee voting that happens upon request, or mandatory supervised absentee voting, if she does so for a public health or civil preparedness emergency declared by the governor (CGS § 9-159q, as amended by PA 21-2, June Special Session, § 108). This authority does not expire November 9, 2022.

§ 13 — DEADLINE TO WITHDRAW A SUBMITTED ABSENTEE BALLOT

By law, electors who submit an absentee ballot must go to the town clerk's office and request to withdraw it if they later find they can vote in person. For a covered election, primary, or referendum, the bill moves up this deadline from 10:00 a.m. on the election, primary, or referendum day to 5:00 p.m. on the fourth day before it, which is the same time that municipalities may begin pre-counting procedures.

§§ 14-19 — EXTENSION OF CERTAIN DEADLINES & TIMEFRAMES

The bill extends, generally by 48 hours, numerous deadlines and timeframes associated with canvassing and reporting returns for a covered election, primary, or referendum (see CGS §§ 9-369c(f) and 9-381a) (see BACKGROUND). The changes also generally apply to a referendum held in conjunction with a covered election.

Table 2 lists, in chronological order, the deadlines and timeframes under current law and the bill.

Table 2: Changes to Canvassing and Election Returns Deadlines

Bill §	Requirement	Deadline or Timeframe Under Current Law	Deadline or Timeframe for Covered Election, Primary, or Referendum in 2022
	each candidate's name and absentee vote count and (2) the results for any ballot questions		
§ 18	Moderator submits to the secretary of the state the duplicate list of returns (1) by electronic means and (2) in sealed, hard copy	48 hours after the polls close for the electronic submission Three days after the election, primary, or referendum for the sealed, hard copy	96 hours after the polls close for the electronic submission Five days after the election, primary, or referendum for the sealed, hard copy
§ 15	Moderator deposits certificate (from the official checkers) with town clerk indicating the total number of names on the official checklist and the number checked as having voted	48 hours after the polls close	96 hours after the polls close
§ 15	Registrars deposit signed registry list with town clerk	48 hours after the polls close	96 hours after the polls close
§ 19	Registrars provide town clerk with results of votes cast	48 hours after the polls close	96 hours after the polls close
§ 19	For municipalities divided into voting districts, the (1) head moderators, town clerk, and registrars meet to identify any errors in the election or primary night returns and (2) moderators correct any errors and file an amended return with the secretary of the state, town clerk, and registrars	 9:00 a.m. on the third day after the election, primary, or referendum for the meeting 1:00 p.m. on the third day after the election, primary, or referendum for any amended return 	 9:00 a.m. on the fifth day after the election, primary, or referendum for the meeting 1:00 p.m. on the fifth day after the election, primary, or referendum for any amended return
§ 17	If there appears to be a discrepancy, tie vote, or close vote, including a close vote in a referendum, the head moderator calls for a recanvass (CGS §§ 9-311a, -311b, & -370a)	Three days after the election, primary, or referendum	Five days after the election, primary, or referendum
§ 17	When a recanvass is required due to a discrepancy, tie vote, or close vote, including a close vote in a referendum, the recanvass officials meet to recanvass the returns (CGS §§ 9-311a, -311b, & -370a)	Five business days after the election, primary, or referendum	Seven business days after the election, primary, or referendum
§ 14	In a recanvass, absentee ballot depository envelopes may be unsealed by court order or State Elections Enforcement Commission subpoena	Five business days after the election, primary, or referendum	Seven business days after the election, primary, or referendum

Bill §	Requirement	Deadline or Timeframe Under Current Law	Deadline or Timeframe for Covered Election, Primary, or Referendum in 2022
§ 17	If a discrepancy, close vote, or tie vote recanvass results in a correction to the original returns, the moderator files one copy of the corrected recanvass return with the secretary of the state and another with the town clerk	10 days after the election, primary, or referendum	12 days after the election, primary, or referendum

BACKGROUND

Related Bill

sHB 5262, reported favorably by the GAE Committee, makes (1) similar changes concerning absentee voting due to illness and absence from the town of residence and (2) an additional change about absentee voting due to physical disability.

Permitted Reasons for Voting by Absentee Ballot

The state constitution authorizes the General Assembly to pass a law allowing eligible voters to cast their votes by absentee ballot if they are unable to appear at a polling place on election day because of (1) absence from their city or town, (2) sickness or physical disability, or (3) the tenets of their religion prohibiting secular activity (Art. VI, § 7). The General Assembly exercised this authority and passed laws codified at CGS § 9-135.

Issuing Absentee Ballot Sets

By law, town clerks begin issuing absentee voting sets 31 days before an election and 21 days before a primary, or if that day falls on a weekend or holiday, the next preceding business day. Generally, clerks begin issuing the sets 19 days before a referendum or when an elector applies for an absentee ballot, whichever is later. However, when a referendum is held with fewer than three weeks' notice, clerks must make the sets available no later than four business days after the question is finalized (CGS §§ 9-140(f) and 9-369c(a) & (e)).

Mandatory Supervised Absentee Voting

Under the mandatory supervised absentee voting law, registrars of

voters or their designees must supervise absentee voting at "institutions" (e.g., nursing homes and other residential care and mental health facilities) in which at least 20 patients are registered voters (including patients who are registered in a municipality other than the one where the institution is located). During these voting sessions, registrars or their designees deliver absentee ballots to the institution and jointly supervise voters while they fill out the ballots. Voters have the right to complete their ballots in secret, but registrars observe the process and are available to assist upon request.

Application of Election Procedures to Primaries and Referenda

By law, unless otherwise provided, procedures for regular elections apply to primaries as nearly as possible (CGS § 9-381a). Similarly, absentee ballot procedures for elections (e.g., issuing and returning the ballots and declaring the count) also apply to referenda as nearly as possible (CGS § 9-369c(f)).

COMMITTEE ACTION

Government Administration and Elections Committee

Joint Favorable Substitute
Yea 13 Nay 6 (03/09/2022)